

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-15 IO-13

EB-11 COME-00 OMB-01 TRSE-00 RSR-01 NEA-10 /130 W

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R 231723Z JUL 73

FM AMEMBASSY MADRID

TO SECSTATE WASHDC 6280

INFO AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY ROME

USCINCEUR

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E.O. 11652: N/A

TAGS: PFOR PINT PGOV SP

SUBJECT: NEW PRESIDENT ADDRESSES CORTES

SUMMARY

CARRERO'S FIRST ADDRESS TO CORTES AS PRESIDENT REVIEWED
DEVELOPMENT SPANISH POLITICAL INSTITUTIONS AND SUMMARIZED
AIMS AND POLICIES HIS GOVERNMENT. NO NEW DEPARTURES
ANNOUNCED. EMPHASIS PLACED ON ROLE OF PRESIDENT AS NOW
SEPARATED FROM CHIEF OF STATE, AND ON INTENTION TO
BROADEN POPULAR PARTICIPATION WITHIN PRESENT INSTITUTIONAL
FRAMEWORK. FOREIGN POLICY SECTION STRESSED (A) HOPE FOR
AGREEMENT WITH VATICAN ON CONCORDAT REVISION; (B) CHALLENGE
OF OVERCOMING EUROPEAN PREJUDICE AS PREREQUISITE TO
DESIRABLE CLOSER ASSOCIATION WITH EC, AND (C) DIS-
APPOINTMENT BUT DETERMINATION REGARDING GIBRALTAR
QUESTION. END SUMMARY.

1. ON JULY 20, CARRERO BLANCO ADDRESSED FULL MEMBER-
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SHIP OF CORTES FOR FIRST TIME AS PRESIDENT OF GOVERN-

MENT. CARRERO EXPLAINED THAT CAUDILLO HAD DECIDED TIME HAD COME TO INITIATE THE DIVISION BETWEEN HEADSHIP OF STATE AND PRESIDENCY OF GOVERNMENT WHICH, UNDER ORGANIC LAW, MUST OCCUR ANYWAY AFTER SUCCESSION. IT WAS IMPORTANT STEP IN INSTITUTIONAL PROCESS, "CULMINATING POLITICAL WORK OF CAUDILLO."

2. CARRERO ACCEPTED PRESIDENCY FOR THREE REASONS: (A) IN RESPONSE TO JUDGMENT OF COUNCIL OF REALM AND CHIEF OF STATE; (B) IMPOSSIBILITY OF REFUSING CALL TO SERVE SPAIN AND, (C) HIS CONFIDENCE IN SUPPORT AND COUNSEL FROM CORTES, GOVERNMENT AND CAUDILLO AND IN HELP OF GOD.

3. PRESIDENT DESCRIBED HIMSELF AS TOTALLY IDENTIFIED WITH CAUDILLO, NATIONAL MOVEMENT, FUNDAMENTAL LAWS AND MONARCHY IN THE PERSON OF JUAN CARLOS. HE MENTIONED COLLABORATION OF DIVERSE GROUPS, TENDENCIES OR CURRENTS OF OPINION WITHIN THE MOVEMENT BUT IDENTIFIED WITH NONE.

4. IN DESCRIBING ROLE OF PRESIDENT, CARRERO CITED PROVISIONS ORGANIC LAW THAT CHIEF OF STATE DIRECTS GOVERNMENT THROUGH COUNCIL OF MINISTERS. HE ALSO NOTED ANY USE OF CHIEF OF STATE'S AUTHORITY MUST BE COUNTERSIGNED BY MINISTERS, WHO ARE RESPONSIBLE TO PRESIDENT. AS FOR POLITICAL DEVELOPMENT, CARRERO SAID HIS GOVERNMENT PROPOSES TO PERFECT SPANISH SYSTEM. SUGGESTIONS WILL COME FROM THE NATIONAL COUNCIL, LEGISLATION FROM THE CORTES AND POLICY DECISIONS FROM THE COUNCIL OF MINISTERS.

5. ON ROLE OF NATIONAL MOVEMENT, CARRERO SAID UNIFICATION DOES NOT IMPLY UNIFORMITY. MOVEMENT MUST BE TOTALLY ADEQUATE FOR NEW HISTORIC CIRCUMSTANCES. ACCENT WILL BE ON PARTICIPATION OF ALL SPANIARDS, WITHIN CONCEPT OF BASIC UNITY. NEW FORMS, NEW METHODS AND NEW FACES MUST ACHIEVE DYNAMIC AND OPEN PARTICIPATION WITHIN EXISTING INSTITUTIONAL MATRIX.

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6. CARRERO THEN REVIEWED HIS GOVERNMENT'S AIMS IN ECONOMIC AND SOCIAL DEVELOPMENT, HOUSING, AGRICULTURE, ETC. ON FOREIGN AFFAIRS HE REPEATED NEW GOVERNMENT'S PROGRAM DECLARATION OF JUNE 14 (MADRID 3381) BUT WITH ADDITIONAL REMARKS ON THE CHURCH-STATE, EC AND GIBRALTAR QUESTION. FRANCO, HE SAID, RECENTLY RENEWED HIS 1968 OFFER TO THE POPE TO REVISE THE CONCORDAT. GIVEN GOS GOODWILL AND, JUST PRESUMING A SIMILAR

ATTITUDE ON PART OF HOLY SEE, CARRERO HOPED FOR EARLY, SATISFACTORY NEGOTIATIONS.

7. AS REGARDS EUROPE, SPAIN CANNOT BE ABSENT BUT KNOWS THE OBSTACLES. THESE ARE DUE TO "CONSTANT CAMPAIGN BASED ON PASSION OR PREJUDICE WHEN NOT ON UNAVOWABLE INTERESTS" AMONG CERTAIN ANTI-SPAIN SECTORS IN EUROPE. "HOWEVER, WE ARE ALSO AWARE THAT ANY SERIOUS ATTEMPT TO BUILD A STRONG AND UNITED EUROPE REQUIRES OUR PRESENCE." THE CARRERO GOVERNMENT'S JOB WILL BE TO ELIMINATE PREJUDICE AND CONVINCE ALL EUROPEAN MEN OF GOODWILL OF SPAIN'S RIGHT AND REASONS.

8. RE GIBRALTAR, BRITAIN, CARRERO SAID, KNOWS OF SPAIN'S GOODWILL TO SOLVE THE PROBLEM, BUT NEXT STEP IS UP TO HMG. MEANWHILE, GOS "RESERVES FULL FREEDOM OF ACTION IN POLITICAL TREATMENT OF THIS QUESTION."

9. COMMENT: CARRERO'S REMARK TO EFFECT FRANCO'S POLITICAL WORK CULMINATED, AND OBSERVATIONS ON ROLE OF PRESIDENT INDICATE HE INTENDS TO DIRECT POLITICAL FUNCTION HIMSELF. HE SEES CHIEF OF STATE (NOW FRANCO, LATER JUAN CARLOS) NOT RESPONSIBLE FOR ACTIVE DIRECTION OF GOVERNMENT POLICY AND ALSO ABOVE REPROACH IN CASE OF ERRORS. HE APPEARS DETERMINED TO TAKE CHARGE OF PRESIDENCY TO EXTENT PROVIDED BY ORGANIC LAW, IN SOME MEASURE NOW, WHILE FRANCO STILL ALIVE, AS IN FUTURE, WHEN CHIEF OF STATE IS KING.

10. STRESS ON BROADER POPULAR POLITICAL PARTICIPATION WITHIN SYSTEM IS EITHER (A) PORTENT THAT SOME FORM OF "ASSOCIATIONISM" IS CONTEMPLATED OR (B) INVITATION TO NATIONAL COUNCIL TO COME UP WITH SOMETHING NEW, SUCH LIMITED OFFICIAL USE

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AS, E.G., ELECTIVE MAYORS.

11. POSTURES ON CHURCH, EC AND GIBRALTAR APPEAR AS HARDENED POSITIONS SAYING, EFFECT, SPAIN IS RIGHT AND IT IS UP TO RESPECTIVE ANTAGONISTS TO CHANGE THEIR WAYS. RIVERO

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